

Appendix 1

Executive Summary

DECEMBER ESP BOARD MEETING

Below is a summary of the items discussed at the 4th December 2012 ESP Board and the actions that arose from it.

1. CHANGES TO BOARD MEMBERSHIP

Following the VCS elections, Tim Fellows will be representing Safer Communities, Kate Holmes, Healthier Communities and Tony Watts, Cohesive Communities. The Prosperous Communities seat remains vacant.

2. MINUTES AND MATTERS ARISING FROM THE MINUTES OF THE PREVIOUS MEETING

None.

3. CHANGE AND CHALLENGE

Eve Stickler presented her report on the Change and Challenge programme which was the Council's local name for the Government's Troubled Families Initiative, intended to bring a transformation in reaching and working with the most testing and challenging families.

The three key areas of national focus are:

- crime and anti-social behaviour;
- education; and
- worklessness.

The Government also allowed local authorities to include any locally determined cause for concern however, no funding would be paid in addressing them.

Enfield had been set a target of 775 families in a three year period and local authorities and its partners were expected to contribute 60% of the cost; the remaining 40% would be paid over the course of the Programme by both an attachment fee at the start and a reward grant on evidence of prescribed outcomes.

Eve Stickler provided an over-view of development locally since the launch of the national initiative and made recommendations for the shape of the local programme both in the first phase and the remaining years and sought an endorsement from the Board.

The Board then made the following comments:

- How would the additional funding necessary for the initiative be achieved?
Via the interventions taking place and the resulting savings.
- How many of these families were in Enfield Homes properties – this work was ongoing and would be analysed and broken down.
- The first five years of a child's life were vitally important and an audit of age groups was necessary to ensure that the issue of young children was addressed. This work would take time as it was very labour intensive.
- There was a need to transform the way the Council and its Partners worked by co-ordinating their work with agencies effectively to achieve the aims of the initiative.

- Some members remained unconvinced about the commissioning and that expectations would be delivered, particularly when dealing with vulnerable families. What safety mechanisms would be built in to address this?
- There was a need to address health issues (not public health ones) as they were across the board.
- It was necessary to clarify representation of the NHS.

The meeting **AGREED:**

1. the Board note the update in the development of the Change and Challenge Programme to date;
2. the Board note the interim local priorities and eligibility criteria that had been identified for 2012 - 2013 and further recommended those for inclusion in the 2013 - 2014 refresh process;
3. the Board endorse the initial commissioning model enabling immediate delivery of case work-based interventions and evidence of tangible progress and minimising the risk of reduced attachment fee for year 2;
4. the Board approve proposals for widening Partner and provider participation in the Programme through broadened identification and delivery mechanisms and the refocus of activities in year 2;
5. the Board endorse the delegation of strategic decision-making for the Change and Challenge Programme to the Enfield Targeted Youth Engagement Board whilst also retaining it as a standing item for information and progress updates be placed on the Partnership Board's future agendas to give assurance of meeting the Board's priorities;
6. this should also be a standing agenda item for the Life Opportunities Commission;
7. consideration for nominations to serve on the Change and Challenge Steering Group be delegated to the ESP Steering Group; and
8. the Board endorse the allocation of resources to enhance the assessment and identification of families and Partners for the duration of the initiative.

4. ENFIELD 2020: SUSTAINABILITY PROGRAMME AND ACTION PLAN

Jeff Laidler, explained that the Council's Sustainability Service had been created in September 2011 with the intention of creating a self-funding Sustainability Service able to cover its operating costs and ensure the benefits of Enfield 2020 far outweighed the programme management required to deliver them.

Enfield 2020 had been developed as Enfield's with a '2020 Vision' to:

- significantly improve the sustainability of the Borough of Enfield and Enfield Council by 2020 and;
- deliver significant economic, environmental and social benefits for all of Enfield's stakeholders.

The Board:

- Questioned the use of both glossy paper and ink by the Council in producing the document.
- Welcomed the report and strategy and in particular with regard to social housing but questioned how housing in the private sector would be addressed. A detailed retrofit strategy was being developed for Enfield.

The meeting **AGREED:**

1. Partners submit descriptions of their organisations top three strategic sustainability projects by Friday, 7 December 2012;

2. Cabinet be recommended to approve the final designed version of the Enfield 2020 Sustainability Programme and Action Plan for onward submission to Council on 30 January 2013.

5. THE IMPACT OF CREATIVE ARTS ON BEHAVIOURAL CHANGE

Del Goddard introduced the report on the Impact of Creative Arts on Behavioural Change. He explained that this was an attempt to develop a universal intervention and implement a strategic and sustainable Borough-wide approach to the use of drama and performing arts to engage young people to positively change their attitudes and behaviours.

The evaluation of the impact of theatre had also been identified as a need. Discussions had taken place with the Flavasum Trust, who had worked in various Boroughs; their report considered by the Life Opportunities Commission indicated that the most effective means of engaging young people and using theatre to provide positive changes to young people's behaviour was to operate a programme on a longer term basis rather than one off productions.

He explained that he was not looking for resources, just support on this initiative.

The meeting **AGREED:**

1. The principles to be considered set out above be approved and further commission the development of a strategy as set out in the report;
2. The report be circulated by the Head of Corporate Scrutiny and Community Outreach to the Health and Wellbeing Board, Safe and Stronger Communities Board, the Children's Trust Board, Safeguarding Board and Enfield Targeted Youth Engagement Board.

6. PARENT ENGAGEMENT PANEL/SUSTAINABILITY PROPOSALS

Andrew Fraser introduced the report of the Life Opportunities Commission for proposals to provide match funding to support the ongoing work of the Parent Engagement Panel for 2013-2015. The PEP Project was commissioned by the ESP in March 2010, from a recommendation from the Young People Life Opportunities Commission. The overall aim of the Project was to build resilience by engaging positively with and empowering Enfield Parents to work with Partners in the wards who often face complex challenges and were at risk of getting into difficulties as a result.

The Panel was successfully launched in September 2011, with 49 Parent Champions graduating. A further 50 Parent Champions graduated in July 2012.

The Board was asked to consider match-funding support for the PEP Project and an exit strategy as the Partnership funds were finite. The proposal was key to allowing the further maturation of the Programme, expansion across the Borough and allowing it to develop into a sustainable organisation that could operate as a service provider in Enfield and be a future bidder in the funding marketplace.

The Board:

- Fully supported the request for funding and offered help to enable the Programme to move to a non-profit organisation in the future.
- Found it very rewarding to hear the progress made and considered the results of the Programme to be outstanding.
- Referred to the Commission into the Enfield Disturbances of August 2011 and stressed how the Commission had highlighted the critical function of

the Parental Engagement Panel in creating a stabilising influence in the Borough.

The Board **AGREED** that:

1. They approve match-funding for the Project totalling £40,000 over 2013 - 2014 and 2014 - 2015, supplementing the Council commitment of £100,000 over the same period; and
2. They approve the proposed performance management approach of evidence-based quarterly monitoring returns.

7. YOUTH ENGAGEMENT PANEL

Del Goddard introduced the report of the Life Opportunities Commission for proposals to provide match funding to support the ongoing work of the Youth Engagement Panel - a peer led charity emerging from five murders in 2008 in the Borough. Subsequently 78 young men and women aged 17-27 had undertaken accredited youth work training, enhanced with additional relevant training skills around youth related issues i.e. conflict resolution, weapon awareness, substance misuse and sexual health.

The Commission into the Enfield Disturbances of August 2011 highlighted the critical function of the YEP in creating a stabilising influence in the Borough, supporting vulnerable young people and illustrating how programmes like this could build much-needed capacity in some of the most excluded and disadvantaged communities.

It was necessary that attempts be made to secure sustainability for the YEP Programmes and produce an exit strategy.

It was **AGREED** that:

1. The Board approve match funding support for the Youth Engagement Panel totalling £60,000 allocated over 2013 - 2014 and 2014 - 2015; supplementing the Council funding of £240,000 over the same period; and
2. The Board approve the proposed performance management approach.

8. THE WELCOME PACK – HELPING HAND TO ENFIELD

Holga Zola from the Kongolese Children's Association gave a short presentation on how the information contained in the Pack was obtained/agreed.

The Board commented:

- That whilst there was considerable information available on a variety of issues communication needed to be improved and there was a clear need to draw different strands of information together in a language and format that could be understood.
- There was a need to be able to contact the right person, department or organisation. It was necessary to look at what information a new person to the Borough might need and websites were the best way of achieving this.
- The proposal needed to be evaluated.
- When this project was finalised, use could be made of computers in libraries and Job Centres for those without internet access.
- The project could be advertised in libraries as well as running an advertising campaign about all the services that can be accessed through the library service.

- The production of a free app for mobile telephones that would take people straight through to the website.
- That all Partners could have an icon link to the site on their websites.
- The inclusion of a chat room be included whereby people could share their experiences.

9. CHILDHOOD OBESITY PROJECT PROPOSAL

Shahed Ahmad provided an update following the last Board meeting recommendation regarding options to address childhood obesity in Enfield.

As part of the production of the Enfield Childhood Healthy Weight Strategy, qualitative and quantitative analyses were undertaken in terms of prevalence and the geographical distribution of childhood obesity in the Borough. This information, alongside other detailed data mapping undertaken by the Schools and Children's Team, had been reviewed and found to be robust and fit for the purpose of informing future Partnership working to tackle childhood obesity.

Additionally, it was proposed that the £10,000 provisional allocation matched by Partner contributions could enable the temporary appointment of a co-ordinating resource that could build the foundations for a future interventions programme.

The Strategy would address issues such as fast food restaurants, food portion sizes, the role of the supermarket, food produced in public buildings and improved food labelling in local shops.

The appointment of a co-ordinator would be early in the New Year.

It was **AGREED** that:

1. The Board approve the proposal to address the issues of childhood obesity in partnership with Health, Housing and Social Care; and
2. An update report be provided to the Board after the co-ordinator had been in post for six months.

10. MOBILITY RESEARCH

Rob Flynn gave a summary of the Mobility Study which had been commissioned on behalf of the Partnership. There was strong evidence that there had been increased mobility into, out of and around Enfield, but the evidence had lacked co-ordination. It was recognised that population change made it more difficult to plan what kinds of services people needed and the likely pressures on those services. Mobility could also impact on local communities in other ways, such as how people interacted with one another and how they felt about their local area.

It was necessary to get from Partners input as to how data could be used and what should be covered in the next stage of research.

The Board commented:

- That housing was very much affected by migration, particularly following benefit changes which would result in more overcrowding and people downsizing properties. With a finite number of homes being available in the Borough, it was necessary for the Council to consider how to prioritise.
- Caution was needed in making big changes to policy now as further changes could be needed in a matter of months.

- The spatial dimension and the high churn within the private rented sector needed to be looked at as to how to configure services; there was a need to have more of a case study approach to assess the impact on the council.
- Mobility issues tear away at the fabric of community cohesion and therefore we need to study and commission services where necessary to address what was currently being done for service change.
- That the Partnership should not shy away from the problems associated with benefit changes.
- On the high mobility levels and high turnover of pupils in schools.
- That areas could change rapidly and even those areas considered stable now could soon become volatile. There was a need to get a clear geographical picture and endeavour to map where services were needed as currently services were not necessarily in areas where they should be.
- It was necessary to develop some key ways which all the agencies could use data on a day-to-day basis.
- Whether letting agencies could be involved in providing information.

It was **AGREED** that:

1. The progress on mobility research be noted; and
2. The summary of the mobility study be forwarded to the Thematic Action Groups for them to consider.

11. ENGLISH FOR SPEAKERS OF OTHER LANGUAGES

Del Goddard explained that the Strategy was produced by the ESOL Partnership Group in response to 'Implementing the New Approach' published by the Department for Business, Innovation and Skills in September 2009, which set out new arrangements to ensure that ESOL played a more effective role in supporting community cohesion. Local authorities were given the key role of identifying priority groups for ESOL and ensuring that isolated and disadvantaged groups were prioritised.

The report covered ESOL provision in the Borough, including what was provided and by whom, identifying gaps in current provision and the key challenges in ensuring that the provision met local priorities.

The number of places offered by providers was insufficient to meet the current demand and there were particular gaps in provision at the beginner levels. It would cost approximately £490,000 per year to meet the estimated unmet demand for all ESOL and £320,000 per year to meet the unmet demand for beginner level ESOL. There was currently no provision in the Medium Term Financial Plan to meet this proposal. Any agreement to meet this proposal would create additional budget pressures that would need to be considered and prioritised as part of the 2013 - 2014 budget process.

The Board commented that:

- Funding within the European Social Fund for ESOL and employability could underpin this work and enable working with the VCS.
- There was a need to explore the possibility that allocations for flexible support were given maximum benefits.
- When organisations came to EVA for ways of developing voluntary opportunities, they could be encouraged to support people to improve their English.

- Funding for parents to attend conversational classes on Saturdays whilst their children were at similar classes.
- A presentation on this issue be made at the Enfield Racial Equality Council which would enable formal comments to be made.

It was **AGREED** that:

1. The Board note the report; and
2. The report and specific suggestions made at this meeting be forwarded to the next ESP Steering Group to consider how it could support current efforts to meet the ESOL needs collectively as a Board and individually as Board Members.

12. ESP EQUALITIES ACTION PLAN 2012-2014

Martin Garnar explained that the Action Plan laid out how the ESP would address issues around tackling discrimination, advancing equality of opportunity and fostering good relations between all the different communities in Enfield in order to meet the aims and objectives of Enfield's Future – A Sustainable Community Strategy for Enfield 2009 - 2019.

The ESP's Equalities Action Plan used the heading arrangements adopted from the Equality Framework for Local Government and therefore concentrated on aspects such as knowing the community; place shaping, partnership and organisational commitment; leadership and corporate commitment and community engagement and satisfaction.

It was **AGREED** that the report be noted.

13. DEVELOPMENT MANAGEMENT DOCUMENT

Natalie Broughton provided an update on the Local Plan Development Management Document which formed part of Enfield's Local Plan. It would help deliver the spatial vision and strategy for the Borough set out in the Core Strategy adopted in November 2010. Once adopted the DMD, alongside the London Plan and Core Strategy, would form the Development Plan for Enfield. This would be supplemented with Area Action Plans and Neighbourhood Plans as these come forward. The DMD once adopted would replace the remaining saved Unitary Development Plan policies (1994).

The proposed DMD was due to be considered by full Council in February 2013. It would then be subject to a further six week consultation period and thereafter submitted to the Government for independent examination in the Spring of 2013. It was anticipated that it would be adopted in Autumn/Winter 2013.

It was **AGREED** that the Board note the Partnership's involvement in the preparation of the DMD, the results of its consultation and the next steps to progress to adoption.

14. ESP CONFERENCE FEEDBACK

Shaun Rogan introduced the end of event report 'Working Together to Strengthen Communities' following the ESP Annual Conference.

The Conference was held in order to review the likely impact of reforms to the welfare system on the residents of Enfield and to consider how these might be addressed. Underpinning all the work of the ESP was a determination to build stronger communities and this was an explicit part of the day's consideration.

15. YOUTH PARLIAMENT

Doni Jones and Jake Orros referred to the ongoing work within the Youth Parliament.

The 'I Aspire Project' had arisen since the disturbances in 2011 and was an idea developed by members of Enfield's Area Youth Forums. The Project's objective was to create an award that recognised the achievement of young people aged between 11-19 years old who lived, worked or went to school or college in Enfield and, in particular, the unnoticed contributions that they made on a daily basis. The award acknowledged outstanding young people, as well as inspiring others to contribute to the community and reflect a more positive image of young people.

Doni Jones made reference to the UK Youth Parliament's 'Make Your Mark' ballot. This year had seen the highest ever turnout for the ballot with a record 253,637 votes counted at the recent British Youth Council conventions.

The four topics that received the most votes in the ballot were:

- make public transport cheaper, better and accessible for all
- getting ready for work
- marriage for all
- an equal national minimum wage for all

A fifth topic – a curriculum to prepare us for life – was chosen directly by members of the Youth Parliament.

These topics formed the basis of the annual debate at the House of Commons on 23 November 2012. This year's debate took place as part of Parliament Week (19 – 25 November) a week long series of events that aimed to get young people involved with Parliament and democracy in the UK. Jake Orros spoke during Parliament Week in support of an equal minimum wage for all.

ANY OTHER BUSINESS

(a) Board Membership

Richard Beaumont from Middlesex University had resigned. A replacement had been discussed at the ESP Steering Group and it was suggested that David Byrne from Southgate College take the vacant position.

It was **AGREED** that David Byrne from Southgate College be appointed to the Board in place of Richard Beaumont.